

COVID-19 Challenges & Policy Options

PREPARED FOR THE JUNE 2020 WORK SESSION

Information

Materials included in packet:

- Summary of surveys
- Instructional hours FAQ
- Mastery-based crediting proposal
- Articles
 - The Return: How Should Education Leaders Prepare for Reentry and Beyond? Johns Hopkins School of Education, Chiefs for Change
 - A New "New Deal" For Education Top 10 Policy Moves For States In The COVID 2.0 Era Forbes
 - State Boards Wrestle with Graduation Policy during Pandemic National Association of State Boards of Education
 - States All Over the Map on Remote Learning Rigor, Detail Education Week
 - Research Shows Students Falling Months Behind During Virus
 Disruptions New York Times
 - How People Learn: Bridging Research and Practice National Research Council, National Academies
 - o Memo from Vice Chair, MJ Bolt
- Reopening WA Schools Work Group resources
 - o Work group website
 - Best practices for reopening WA schools: Research on reopening plans in other states and nations by Kinetic West
- Latest guidance



- Reopening Washington Schools 2020: District Planning Guide
 Office of Superintendent of Public Instruction, published June 11, 2020
- o Governor's Proclamation on Phased Reopening of K-12 Schools
- Department of Health's <u>Fall Guidance for K-12 Schools</u>

Synopsis:

The Board will discuss the long-term impacts of COVID-19 school building closures, related disruptions to learning, and the challenges with reopening schools during the ongoing public health crisis. Staff will present potential policy changes to our education system that would facilitate serving students in a more equitable and effective way. Board members will have the opportunity to discuss the policy options both in small groups and as a whole board. The objective of the work session is for the Board to select the top priority policy options, on which staff will develop proposals for the Board to consider at the July meeting.

Objective

To identify the top priority policy options on which staff will develop proposals for Board consideration at the July meeting.

Background

On February 29, 2020, Governor Inslee declared a State of Emergency for all counties throughout Washington in response to the COVID-19 outbreak. On March 13, 2020, Governor Inslee ordered public and private schools to be closed statewide. A few weeks later, on April 6, Governor Inslee extended the school closure for the remainder of the 2019-20 school year, through June 19, 2020.

In response, state and local partners worked together to adjust the plans for the rest of the school year. In particular:

OSPI issued guidance and regulation on a range of issues. Of particular interest for this
discussion is <u>guidance on continuous learning</u> and the establishment of an <u>Emergency</u>
<u>School Closure Waiver</u> of instructional hours and/or school days.



- The State Board of Education established the <u>Emergency Waiver Program</u> to allow for the
 waiver of certain credit-based graduation requirements for seniors who were on track to
 graduate in the event that they are unable to earn the credit despite a good faith effort (see
 FAQs for public and private schools).
- The State Board published new <u>quidance on Competency-Based Crediting</u>.
- WSSDA created model resolutions and policies.

Attention has now turned to planning for how schools will reopen for next school year. OSPI convened a <u>work group</u> of more than 120 stakeholders to develop recommendations and guidance for school districts as they plan for reopening. On June 11, 2020, OSPI published the <u>Reopening</u> <u>Washington Schools 2020 District Planning Guide</u>. Some key points are summarized below:

- School districts should plan for reopening following health and safety guidance from the
 Department of Health, the Office of the Governor, and the Department of Labor and
 Industries, in partnership with their local health authority.
- School districts should prioritize providing as much face-to-face, in-person instruction as allowed by public health conditions.
- School districts should design appropriate local plans for when face-to-face instructional opportunities are limited, considering these concepts:
 - Split or rotating schedules with continuous remote learning
 - o Phased-in opening with continuous remote learning
 - o Continuous Learning 2.0
- Every school district should have a contingency plan in place for shifting to continuous remote learning in the event of school facility closure.
- OSPI encourages districts to use a flexible calendar with additional make-up days (flexible non-student, non-workdays) for potential loss of instructional time due to possible facility closures.
- There is a concern about the application of the requirement of 180-days of instruction and 1,027 annual average hours of instruction for the 2020–21 school year.
 - "OSPI will work with legislators to determine if day and hour waivers and alternative learning experience (ALE) will remain the only tools available to address those districts that cannot meet the 180-day/1,027 hour framework by design as they begin their school year. OSPI expects that for most districts, they will build a face-to-face instructional model using a flexible calendar to meet the 180-day/1,027 hours requirement." (p.24)
- "OSPI is operating under the assumption that districts will receive their full basic education funding allocation for the 2020–21 school year." (p.24) "OSPI will work with the Office of Financial Management and the Legislature to ensure districts receive their full apportionment even if districts are forced to build schedules that do not align with the historical practices of funding schools based on traditional attendance models." (p.25)



Guiding Priorities

The following themes emerged from the May 2020 Board discussion on responding to the challenges presented by the Coronavirus crisis. These themes align with the State Board of Education's <u>Strategic Plan</u> and last year's <u>legislative platform</u>. They serve well as "guiding priorities" to be considered at the forefront of all policy decisions. There may also be specific policy proposals under these priorities.

Equity

- The COVID-19 public health crisis has shed light on and has exacerbated long-standing inequities in the education system. Rather than returning to normal, this situation presents an opportunity to transform the system into one that serves all students equitably.
- The State Board of Education will continue to engage in the ongoing work needed to achieve educational equity:
 - o SBE Equity Statement
 - o SBE Equity Lens
 - o SBE Commitment to Racial Equity
- As an example of a specific policy proposal that falls under this priority, the State Board of Education could consider joining the coalition advocating for digital equity including statewide access to broadband.

Student well-being

- Addressing student well-being is critical for building an equitable education system.
- Ensure students and staff return to a safe environment consistent with Department of Health quidelines.
- Prioritize social-emotional health and safety staff, including school counselors, school nurses, social workers, psychologists, family engagement coordinators, and student and staff safety.
- Educators need professional development on how to support students' behavioral health and well-being and on how to teach effectively using digital platforms and distance/hybrid learning models.

Student and family voice

 All too often policymakers develop policies to help address student needs without consulting students on what their needs are or how to best help. Students and families must be



essential partners in the collective process of policymaking to create an equitable education system.

- A number of organizations in Washington and nationally have been conducting survey research to better understand the impacts of school closures on families and students. A summary document is included in the materials that provides high level take-aways from this research as well as links to more information.
- The State Board of Education is exploring new and more effective ways of engaging community members as partners in our policymaking work.

Work session format

Member comments

The work session will begin with an opportunity (up to 3 minutes) for each member to highlight key issues or ideas they would like to add to the conversation. This is intended to be an open opportunity to share, although members are encouraged to consider the following guiding question:

• In light of the challenges we discussed at the May meeting, and the included resources, what policy direction do you think the Board should take? What solutions seem most promising to pursue?

Break-out group discussions

Following member comments members will break up into three small groups. Each group will discuss a specific policy topic. Members will have the opportunity to rotate through each of the three topical groups during the session. Public will also be able to join the sessions and observe the discussion. The policy topics discussed will include:

- Basic Education Oversight
 - Staff Facilitator: Parker Teed
- High School Graduation Requirements: Pathway Requirements
 - Staff Facilitator: Alissa Muller
- High School Graduation Requirements: Credit Requirements
 - Staff Facilitator: Linda Drake



Work session topics

Basic education oversight

The challenge

The challenge of how to equitably deliver the Program of Basic Education to every student in the state has been exacerbated by the COVID-19 public health crisis. State policy on access to the Program of Basic Education must be responsive to the needs of students and educators to succeed in this challenging new environment. The State Board of Education should examine existing policies that may create barriers to effectively delivering the Program of Basic Education in a hybrid or remote learning environment. For example, state instructional hour requirements will impact schedule options for next school year. School districts may face a challenge in meeting the minimum instructional hours requirement next school year if operating under modified schedules (e.g., phased in opening) and/or hybrid learning models.

Background

Instructional hours

Minimum instructional hour requirements are intended to ensure that each student has enough educational programming to meet the learning standards and graduation requirements. Instructional hours are defined in statute (RCW 28A.150.205):

"(1) "Instructional hours" means those hours students are provided the opportunity to engage in **educational activity planned by and under the direction of school district staff**, as directed by the administration and board of directors of the district, inclusive of intermissions for class changes, recess, and teacher/parent-guardian conferences that are planned and scheduled by the district for the purpose of discussing students' educational needs or progress, and exclusive of time actually spent for meals."

The minimum number of instructional hours required is set in statute (RCW 28A.150.220):

The district makes available to students enrolled in grades 1-12 at least a district-wide average 1,000 instructional hours in grades 1-8 and a district-wide average 1,080 instructional hours in grades 9-12, which may be calculated as a district-wide average of 1,027 instructional hours in grades 1-12. All-day kindergarten programs must consist of at least 1,000 hours of instruction.

SBE maintains an <u>instructional hours FAQ</u> and <u>interpretive statement</u> on calculation of instructional hours.



Connection to funding models

Any discussion of instructional hours must factor into consideration the connection between hours and funding models. There are three primary funding models: Basic Education Apportionment (BEA), Alternative Learning Experience (ALE), and Work-Based Learning (WBL). These models are complex. The following is a simplified explanation. For a full explanation, see OSPI's webpages linked below. OSPI's reopening guidance published June 11 indicates that they expect schools to receive their full BEA allocations during this upcoming school year. OSPI notes that they will grapple with instructional hour issues with the Legislature and funding issues with the Legislature and Office of Financial Management. The State Board of Education has rulemaking authority on access to the program of basic education, basic education oversight and compliance, and waivers from minimum basic education requirements.

BEA: The BEA rate generally applies to time students are present in school buildings, covering everything from the start of the school day to the end except for lunch. It could be time directly with an educator, time between classes, assemblies, parent-teacher conferencing time, and a wide variety of other scenarios from watching a movie to building robots. However, in effect, homework is not treated as instructional hours in this model. Link to <u>OSPI School Apportionment and Financial</u> Services site.

ALE: The Alternative Learning Experience (ALE) model allows schools to elect to go through an approval process with OSPI to offer online instruction or another delivery model that is alternative to traditional classroom time. ALE programs must fulfill additional reporting requirements and typically receive funding at a rate that is lower than the district would otherwise receive. <u>Link to OSPI ALE site.</u>

WBL: The Work-Based Learning (WBL) funding model supports some individual experiential learning opportunities like internships but may not support individual projects. The WBL model requires a two-for-one rate where two hours of work-based learning count as one hour at the BEA rate. There are associated reporting and accountability requirements. <u>Link to OSPI WBL site.</u>

Other: There are different funding rates for students who go to community colleges for Running Start, Open Doors programs, or skills centers for CTE coursework.

Waiver approaches

Statute establishes several different waiver authorities that could be used to provide needed flexibility. The situations that can be addressed according to statute in many cases are broader than those currently covered by existing waiver programs, which have been more narrowly defined in SBE rule. Therefore, there is opportunity within existing statutory authority to broaden the scope of some



waivers. In general, waivers are designed to meet specific needs, including emergencies, unusual circumstances, or program specific needs. However, using waivers on a broad scale or for longer term disruptions such as we are facing in the midst of a pandemic may present more challenges.

180-Day and Instructional Hour Waivers for Improvement of Learning: School districts may apply for a waiver from the basic education requirement of a minimum 180-day school year. Effective January 1, 2019, the administration of this waiver transferred to OSPI, while SBE retained rule-making authority (RCW <u>28A.300.750</u>). The 180-day waivers allow for fewer instructional days and are typically administered for parent-teacher conferencing and professional development. They may also be granted to a limited number of districts meeting certain enrollment criteria that propose to operate schools on a flexible calendar for purposes of economy and efficiency (RCW <u>28A.305.141</u>). Districts receiving this waive must still meet the annual average hour requirements if only requesting a waiver from the 180-day requirement There is also an instructional hours waiver that is not currently in use but the purpose is for the improvement of student learning.

School Day & Instructional Hours Emergency Closure Waivers: Statute (<u>RCW 28A.150.290</u>) grants OSPI authority to establish terms and conditions for allowing school districts to receive state funding when they are unable to meet the minimum hour or day requirements due to unforeseen emergency events, including epidemics.

RCW 28A.150.290 (2)(b) states: "A condition is foreseeable for the purposes of this subsection to the extent a reasonably prudent person would have anticipated prior to August first of the preceding school year that the condition probably would occur during the ensuing school year because of the occurrence of an event or a circumstance which existed during such preceding school year or a prior school year."

On April 29, 2020, OSPI adopted <u>temporary emergency rules (Chapter 392-901 WAC)</u> establishing an Emergency Waiver for hours and days lost during the 2019-20 school year. The terms and conditions to receive full annual allocation of state basic education apportionment included an application process with attached continuous learning plan, aligned with OSPI's grading guidance.

SBE has granted private schools waiver authority for school day, instructional hour, and credit-based graduation requirements for the 2019-2020 school year. Private schools will notify SBE of the use of their waiver authority.

Waiver for Educational Restructuring: <u>RCW 28A.655.180</u> grants the Board broad waiver authority on length of school year that may be useful for providing waivers from 180-day or instructional hour



requirements, student-to-teacher ratios, and other administrative rules that could support a return to school.

- "(1) The state board of education may grant waivers to districts from the provisions of statutes or rules relating to: The length of the school year; student-to-teacher ratios; and other administrative rules that in the opinion of the state board of education may need to be waived in order for a district to implement a plan for restructuring its educational program or the educational program of individual schools within the district.
- (2) The state board of education may adopt rules establishing the waiver application process under this section."

Basic Education Oversight

The annual basic education assurance process will begin on July 31 or early August for the 2020-2021 school year. School reopening plans will be collected along with quantifiable information about local education agency COVID-19 responses and, if necessary, qualitative information about how the local education agency responded. Staff will ask the schools to upload their back to school plans for submission to both OSPI and SBE. Typically, basic education compliance reporting has only been applied to school districts but, due to the challenges that COVID-19 has placed on all local education agencies in Washington, staff plan to ask other non-district local education agencies to complete this reporting. Requirements of the Program of Basic Education are applicable to those non-district entities but in the past they have not been required to complete the basic education assurance process.

Broader authority

Statute (RCW 28A.150.220) gives SBE rulemaking authority to implement and ensure compliance with Basic Education program requirements:

"(7) The state board of education shall adopt rules to implement and ensure compliance with the program requirements imposed by this section, RCW <u>28A.150.250</u> and <u>28A.150.260</u>, and such related supplemental program approval requirements as the state board may establish."

The laws mentioned above cover access to the program of basic education (RCW <u>28A.150.250</u>) and the distribution formula for state funding (RCW <u>28A.150.260</u>). The broad authority to adopt rules affords the Board a range of options in responding to the COVID-19 emergency, such as redefining access and compliance requirements, further definition to instructional hours, and requirements/flexibilities for distance learning.



Options

The Board may wish to further define instructional hours and associated issues of access to the Program of Basic Education and/or revise existing or establish new waiver options allowable within existing statute or request statutory changes.

- **Define what counts as an instructional hour**, in other words, what activities can be included in the total hours. In particular, homework is not included in instructional hours in the traditional basic education conceptualization of instructional hours. However, as districts consider various scheduling options the board could consider defining aspects of remote school work that could be considered instructional time. For example, the Board could define certain aspects of instructional hours such as direct instruction time, student conferencing/advising time, remote work, and other aspects of instructional hours to achieve balance in the ways that learning and supports are delivered.
- **Revise instructional hours waiver requirements** through existing SBE authority, existing OSPI authority, or request legislation to address longer term emergency scenario.
- **Issue guidance to encourage schools to innovate with school calendar** to balance school safety with delivery of education (e.g., balanced calendar, rotating schedules, hybrid inperson and remote instruction, etc.).
- Extend emergency rules into permanent rules allowing private schools to operate an
 online program without having students enrolled at the physical site for the 2020-21 school
 year. Note this provision was included in emergency rules adopted on April 8, 2020 and is
 supported by the private schools.

Policy response option	SBE Role	Approach	Timing priority
Define activities that can be counted as instructional hours	Lead	Rulemaking	July
Revise instructional hours waiver requirements to address longer term emergency scenario	Lead	Legislation and/or Rulemaking	July
Encourage schools to innovate with school calendar	Support	Support	July
Private schools online	Lead	Rulemaking	July



High school graduation requirements

Background

"The purpose of a high school diploma is to declare that a student is ready for success in postsecondary education, gainful employment, and citizenship, and is equipped with the skills to be a lifelong learner." (RCW 28A.230.090) Graduation requirements are established for students when they enter 9th grade, and those requirements remain regardless of when they actually graduate. The three parts of the high school diploma are the High School and Beyond Plan, subject area Credit Requirements, and the Pathway Requirement (see Appendix). Students start meeting graduation requirements in middle school. Washington State History is often taken in 6th grade, High School and Beyond Planning must start by 8th grade, and many students take math classes or other subjects for high school credit in 7th and 8th grade. Pathway requirements are generally fulfilled between 10th grade through 12th grade. The Board's emergency rules adopted in April 2020 focused on graduating seniors and credit waiver provisions expire July 31, 2020. The Board should consider whether further emergency and permanent rulemaking or statutory changes are necessary to address the needs of students at every stage of earning the high school diploma.

The challenge

The COVID-19 public health crisis presents challenges to students meeting their graduation requirements:

- School closures impact credit-earning opportunities for both subject area credit graduation requirements and course-based pathways.
- Some subjects may be particularly difficult to teach remotely. For example, physical education, arts, laboratory science, and Career and Technical Education present particular challenges.
- Pathway testing options have been impacted Smarter Balanced, ACT, SAT, ASVAB and IB were cancelled in spring of 2020.
- Because of the impact of school closures on courses and assessments, access to all of the pathways have been compromised.
- Some of the existing flexibilities are expiring.



- The Class of 2020 is the last class for whom the Expedited Assessment Appeal waiver (EAA) is available. The EAA provided an alternative for students who were unable to meet one of new graduation pathway options.
- Certificate of Individual Achievement (CIA) options are available for students receiving special education services through the Class of 2021. These include completion of the Washington Access to Instruction & Measurement (WA-AIM)¹, locally determined assessments, and a variety of modifications to the assessment requirements.
- Current school closures will cause ongoing student challenges for recovery of credit and
 content. For example, students who earn credit for Algebra in middle school have more room
 in their schedule to make up a credit in another subject area. Alternately, these students have
 more room for electives, such as taking band throughout high school. If students miss
 earning Algebra in middle school and must make it up in high school, their high school
 experience will be more constrained and allow them fewer choices.

Options: Graduation Pathways

- The Board will consider what type of **pathways flexibility** makes sense for the short term, for which graduating classes and at what level. For example, the Board could request:
 - Suspending the graduation pathways requirement statewide for specific graduating classes,
 - Extending the Expedited Appeals Waiver, or
 - Establishing a pathways waiver to be administered at the local level on a case-bycase basis.
- The Board will also consider recommendations based on the 2020 Stakeholder Feedback Year 1 Report (see draft). The discussion on this topic will guide development of draft recommendations for Board approval at the July meeting. The recommendations will be

¹ The Washington Access to Instruction & Measurement (WA-AIM) continues to be available as part of the Smarter Balanced Assessment graduation pathway indefinitely. However, the WA-AIM is only intended to be used by students who have the most significant cognitive disabilities (approximately 1% of students). The IEP team makes the decision about if it is appropriate for the student to participate in WA-AIM, or if the student should participate in the statewide assessment (with or without accommodations, as determined by the IEP team).



incorporated into a cover memo for the report, which will be submitted to the Legislature by August 1. These recommendations may also lead to agency request legislation. Some options for consideration include:

- Additional pathways: portfolio, employment-based, additional tests, post-secondary credit.
- o Modification of the diploma framework:
 - Meeting the 24-credit requirements could be added as a pathway
 - Completing the 17 core credits + a pathway
- Concurrently, the Mastery-based Learning Work Group is developing recommendations to increase access to competency based learning. A final report is due to the Legislature in December 2020.

Policy response option	SBE Role	Approach	Timing priority
Pathways flexibility directed at specific	Lead	Legislative request	Immediate
graduating classes			
 Suspend graduation pathways requirement; OR 			
Waive graduation pathways			
requirement (extend EAA or other			
local waiver)			
Additional pathways	Lead	Legislative request	Next session
Portfolio			
Employment-based (Industry			
Recognized Credential, Career			
Launch, Job Placement)			
 Additional tests (e.g., PiCAT) 			
Earning post-secondary credit			
Modification of diploma framework	Lead	Legislative request	Longer term
• 24 credits as a pathway			
• Core + Pathway			
Mastery-based learning workgroup	Support	Legislative request	Next session and
recommendations			longer term

Options: Credits

 The Board will consider what flexibility of credit-based graduation requirements makes sense for the short term, for which graduating classes and at what level. For example, the Board could request:



- Extending emergency waiver authority for times of unforeseen emergency, with a new rules section on graduation requirements during state or local emergency school closures.
- Delaying implementation of the 24-credit framework (an idea suggested by the field, but not recommended by staff – see <u>Appendix</u>)
- Credit-based waivers geared at specific graduating classes (e.g., for Class of 2021, beyond?) that are more limited in scope than the 2020 emergency waiver
 - Increase the number of credits that can be locally waived based on individual student circumstances. If so, how many? (e.g., increase from 2 credits to 4 credits).
 - Allow limited waiver of core credit requirements. If so, which ones? (e.g., allow for waiver of core for subjects that are more difficult to offer through distance learning, such as physical education, arts, laboratory science)
- The Board will consider rules that could be drafted under current authority:
 - Clarifying the two-for-one option the ability of districts to recognize a single course as meeting more than one graduation requirement (similar to CTE course equivalency, but for core courses)
 - Develop rules to support competency/mastery-based crediting (see proposal in subsequent memo). The rules would be permissive, not required, and would articulate districts' existing authority in an explicit way to clarify what is allowed and to support districts in offering these opportunities more widely.
 - Expand authority to waive Washington State History (WSH) non-credit graduation requirement
 - The Board does not require this subject for high school credit. Most districts offer WSH in middle school. SBE rules have a waiver of WSH for students who have successfully completed a state history and government course in another state, or eleventh or twelfth graders who missed taking it because of previous residence out-of-state. The waiver language could be expanded to cover seniors who missed taking the course because of emergency school closure.



Develop a statewide High School and Beyond Plan online course for credit. Despite
anticipated budget challenges, this could be a timely option to provide students support
needed to prioritize their high school schedule and plan for postsecondary options. OSPI
currently identifies electronic platforms for the High School and Beyond Plan, but there is not
a defined curriculum for a credit bearing High School and Beyond course. Such a course
could also incorporate some of the learning standards above (particularly financial
education).

Policy response option	SBE Role	Approach	Timing priority
Extend emergency waiver authority	Lead	Statute (request	Immediate
for times of unforeseen emergency		authority) and rule	
Credit-based waivers geared at	Lead	Statute (request	Immediate
specific graduating classes		authority) and rule	
Clarifying in rule the ability of districts	Lead	Rulemaking	July
to recognize a single course as			
meeting more than one graduation			
requirement			
Clarifying in rule options for	Lead	Rulemaking	July
competency-based crediting			
Extend waiver of WA State History	Lead	Rulemaking	Parking lot?
non-credit graduation requirement			
for specific graduating classes			
Develop statewide HSBP online	Partner with	Budget request or	Parking lot
course for credit	OSPI	grant application	



Appendix—Additional Background

Purpose of the diploma

The State Board's vision is of an education system that prepares all students for civic engagement, careers, postsecondary education, and lifelong learning. In support of this vision, the Board has worked to create high school diploma requirements that are both rigorous and flexible. In Washington, high school students must meet credit requirements and graduation pathway option requirements both of which must be aligned with a High School and Beyond Plan that begins by the 8th grade.

24-credit framework

The 24-credit framework (see infographic on page 19) was designed to be flexible, meaningful, and achievable for all students. Key elements of the framework include:

- 7 of the 24 credits are flexible credits; these include 4 elective credits and 3 Personalized Pathway Requirements that are chosen by students based on their interest and their High School and Beyond Plans.
- 17 of the 24 credits are mandatory core subject areas. While the subject areas are defined, there are a number of course options that may be used to meet these requirements.
- 2 of the flexible credits may be waived locally for students based on "individual student circumstances" as defined by local district policy.
- The 24-credit framework was first required for the class of 2019. However, for districts that needed more time to implement the 24 credit framework, E2SSB 6552 provided authority to the SBE to waive implementation of the framework for up to two years. As a result, the class of 2021 is the first graduating class where all students statewide would be required to meet the 24-credit diploma requirements.

Learning standards

Washington has subject area learning standards that districts must teach, and that students should know and be able to do. SBE has some authority for learning standards: the Board may recommend new learning standards, and the Board provides consultation to OSPI in the adoption of learning standards (RCW 28A.655.070). State assessments are aligned to learning standards, and SBE sets the scores for meeting standard on state assessments, as well as the assessments associated with pathways (RCW 28A.305.130).



Each of the core graduation subject areas have associated learning standards. However, some learning standards do not have a specific corresponding credit or course requirement. It is left to local districts to decide how to incorporate these standards in the local educational program. These learning standards and curricula include:

- Computer Science learning standards
- Educational Technology learning standards
- Environment and Sustainability learning standards
- Financial Education learning standards
- Since Time Immemorial: Tribal Sovereignty in Washington State curriculum.
 - RCW 28A.320.170 requires that districts incorporate this curricula to be taught in social studies. The Washington State History rule refers to including "information on the cultures, histories, and governments of the American Indian peoples who are the first inhabitants of the state." If Washington State History is waived for a student, the requirement to teach Since Time Immemorial is not waived for the district.

OSPI's Reopening Washington Schools 2020 District Planning Guide encourages districts to narrow and focus learning standards. OSPI will provide supports for districts doing this work, and will "lead an effort over the next year to narrow and focus learning standards by grade level and content area, with an initial focus on early literacy." (p. 25)

On delaying the 24-credit requirement

Some stakeholders have proposed "delaying implementing the 24-credit requirements" as an idea for addressing the challenges presented by the COVID emergency on students meeting credit requirements. This proposition is more complex than it seems because it means reverting to rules that have expired. The expired rules are less flexible than the 24-credit requirements in some ways. In addition, districts have already done the work of implement the 24-credit requirements. Reverting to the expired rules would mean undoing some of this work and creating additional processes to meet the requirements of the expired rules.

• The 24-credit requirements (<u>WAC 180-51-068 and WAC 180-51-210</u>) apply to the Class of 2019 and beyond; most districts started implementing the 24-credit requirements in the 2015-16 school year for their incoming 9th graders. These districts have now fully implemented the 24-credit requirements, which have now applied to two graduating classes (the Classes of 2019 and 2020).



- Some districts received a waiver to delay implementing the 24-credit requirements; these
 districts should have started implementing the new requirements in 2017 for the Class of
 2021.
- Starting this fall, high school in students in **all** districts have had the 24-credit graduation requirements throughout their high school careers.
- Changing graduation requirements for classes already in high school is usually not done unless it eliminates requirements or provides flexibilities.
 - Reverting to expired rules (<u>WAC 180-51-067</u>) would eliminate some requirements for student but would also **decrease flexibility** in some ways.
 - The math requirement in the expired rule was algebra 2; students were able take a different third credit of math only after a special meeting with the student, parent/guardian, and a school representative.
 - The two-credit waiver for individual student circumstances is available under the 24-credit requirements. It is **not** available under the 20-credit requirements.

Differences between the 24-credit requirements and the previous (20-credit) requirements

The rules are the same for these subject areas: English, social studies, physical education, Career and Technical Education.

WAC 180-51-067 (20-credit requirement)	WAC 180-51-068 (24-credit requirements)
16 core subject areas and 4 elective credits	17 core subject areas (an additional science credit) and 7 flexible credits
3 math creditsalgebra 1, geometry and algebra 2 (students may take a different math course other than algebra 2 after a special meeting with student, parent, and school representative)	3 math credits—algebra 1, geometry, and a third credit of math
2 science credits, with one lab	3 science credits, with two labs
4 elective credits	7 flexible credits, including 4 electives and 3 Personalized Pathway Requirements (an additional arts credits and two world language credit, or up to three electives that must align with the student's High School and Beyond Plan)
No credit waiver for individual student circumstances	2-credit waiver for individual student circumstances



FLEXIBLE. MEANINGFUL. ACHIEVABLE.

The Washington State High School Diploma provides students with the skills and knowledge needed to pursue their dreams and demonstrate that no matter what path they pursue after high school, they are ready for work, continued education, and other opportunities.

MIDDLE SCHOOL

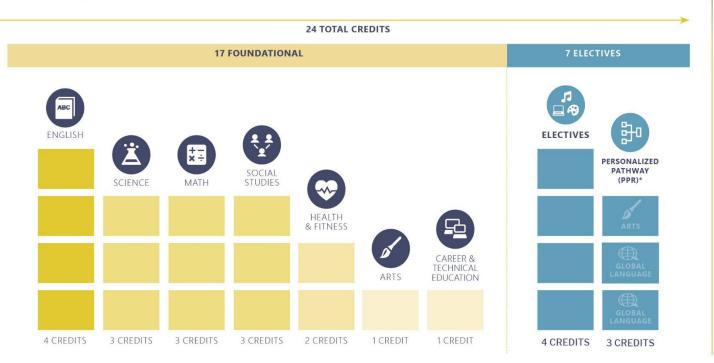
HIGH SCHOOL

Opportunities to earn high school credit Sign up for the College Bound Scholarship Start the High School and Beyond Plan



Credit & Subject Area

Requirements**



POST-GRADUATION 2-OR 4-YEAR COLLEGE MILITARY **CAREER TRAINING APPRENTICESHIP** WORK (Go directly into a job as part of a career pathway)



Washington's HS Diploma

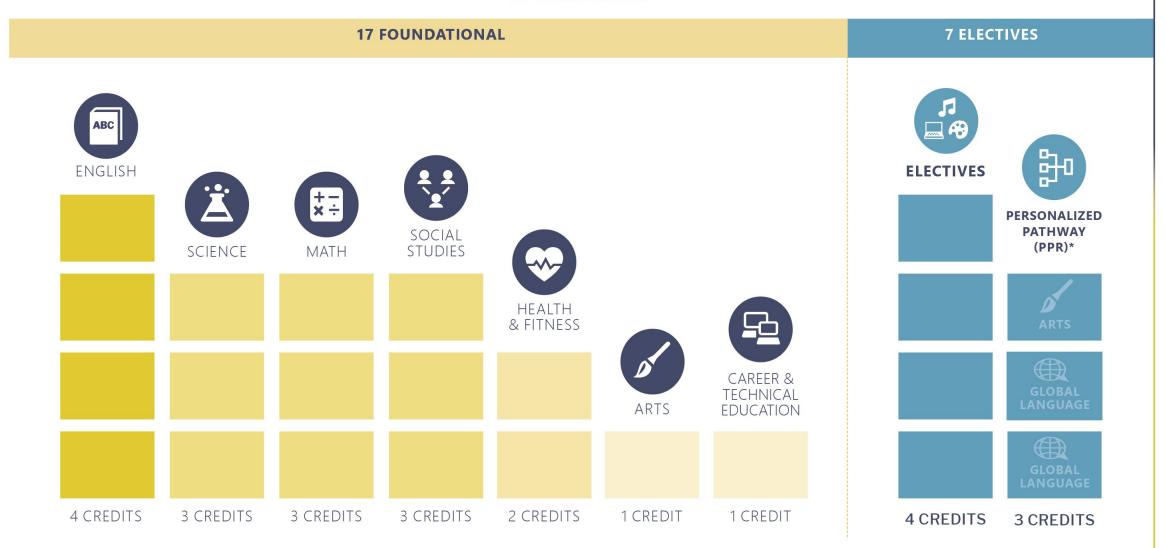
High School and Beyond Plan



HIGH SCHOOL



24 TOTAL CREDITS



^{*} Personalized Pathway Requirements (PPR) are electives in any subject that align with the student's interests and their High School and Beyond Plan. The arts and world language credits can be replaced with other electives, based on the student's plan.

June 10, 2020

Dear colleagues:

I humbly submit these thoughts and resources for your consideration in preparation for our future discussions:

- What are our "levers" to affect change right now and in the near future?
- We have advocacy leverage if we don't have the direct authority
- We must realize that there will be a tremendous pull for things to go back to the way they were, which was not working for most children, and was actually traumatizing our young people.

How can we be bold and INCENTIVIZE those positive changes that we must see in our education system to make it RIGHT for every student?

-MJ Bolt, Vice Chair, Washington State Board of Education

From Fernell Miller:

Our common goal of making it "right" over making it "better" will keep our focus on healing all of our children. I truly believe we cannot educate our youth until we address the truth and historicize what and how the educational system was designed to accomplish. I loved the statement from James Balwin that "These are all our children. We will profit by, or pay for, whatever they become." Education Reparations regarding curriculum are in order and we are taking the first step by centering students.

Here are the references we discussed; <u>How are the Children-Tim Harris-Tedx Talk - 15 min</u> <u>How are the Children - Storybook - 2 min</u>

Dr Luvelle Brown, Ithaca City Schools District Superintendent just made the most of his time behind the mic!! Listen to his vision for what schools could be like if we use this time to really consider equitable, culturally responsive, and inclusive models for how we do school. Sound familiar? Check out the podcast here:

https://www.google.com/amp/s/amp.wbur.org/onpoint/2020/05/28/school-fall-coronavirus-learnin

A case for <u>Education Reparations regarding Funding</u> of our schools by Maureen Kelleher. The real money lies in local property wealth, which has never been a force for equity. It's time to understand the history of how that wealth was generated and rethink our reliance on it to educate students.

White community is asking Black Community; How are you? Fernell's response: Blog: We are ALL Rooted in Racism - The Root Of Us

Survey: https://www.therootofus.com/inaugural-survey

[Fernell further asked me this in a follow-up email:]

Also, I wanted to check in on how the State is going to address and acknowledge it's part in the trauma and pain our students have suffered and endured under the intended service of public education. I would like to help you model that. The only models the public has witness or been exposed to are publicity statements by a representative or publicist after being "caught" instead of coming correct. Please reach out when you have a moment so I may elaborate.

Fernell Miller,
Diversity, Equity & Inclusion Solutionist
Educator | Coach | Speaker
The Root of Us

COVID-19 as a catalyst for educational change Yong Zhao https://link.springer.com/article/10.1007/s11125-020-09477-y

Three Jobs to be done as school communities grapple with the pandemic and the road ahead: Respond, Recover, Reinvent. @TranscendBuilds synthesizes insights from schools, systems, educators, families, and organizations across our nation.

https://static1.squarespace.com/static/55ca46dee4b0fc536f717de8/t/5ea333afbcf54e479b34287 3/1587753908967/Three+Jobs Transcend 20200424.pdf

"Show me a school where strong relationships do not exist and I'll show you an underperforming school. Show me a school where relationships are intentional, however, and I'll show you a school with unlimited potential." Excerpt From Closing the Attitude Gap @PrincipalKafele

Rodney Robinson [2019 National Teacher of the Year] @RodRobinsonRVA

As the country becomes more diverse, student test scores are dropping. These tests are measuring whiteness rather than abilities. We need to get rid of testing so true learning can happen with our kids.

<u>Aurora Institute</u>

@Aurora_Inst

"For too long, we have prioritized seat time over student learning. That old notion is costing students and communities significant productivity." via Tony Smith @thehill

Lastly, I submit this for your consideration:

I have had the opportunity lately to participate in some amazing discussions lately, all centered around the opportunity that we have right now to REIMAGINE education. Last week I was on a Zoom call, where a friend shared with me some feedback from a student survey. The student shared that they were feeling less anxious now, during this time of "distance-learning" in our state where our schools are closed, because they weren't having to deal with the daily pressure of feeling like they had to assimilate to the white culture that exists in our schools. This revelation has had extreme impact on me as I continue to think about it. I've been trying to share this reality with as many as I can. I realize that this is not every students' reality, and that some are feeling the exact opposite – that they are "less safe" being at home right now versus at school. How can we get it right for every student?

With strong urgings from some new friends, I say we must. We have the opportunity right now to ask and engage with every student, with every family, with every community member. I know this is a tall order. However, we can no longer settle for less than for our students, our children. They are all our students, every single one of them. Our education system was not started in this country with every student in mind, and we cannot just keep "tweaking" the model. We have the opportunity right now to reimagine what school should be, what it needs to be, what is must be. It MUST be – at the least - a safe place for each of our students, for our most vulnerable. How are we going to know unless we ask each of them. From every student that has been incarcerated, to every student that is disengaged, to every black and brown student, to every special education student, to every "A" student, to every "F" student – we must ask them and listen, and validate what they tell us. These are people – are most treasured humans, our future. Unless we validate them, we run the risk of losing our future. We cannot keep doing business as usual.

I am hearing many schools and districts taking this opportunity to engage their communities, their parents and their students, in gathering feedback around how this "distance-learning is going. I applaud those organizations! I implore every education agency, organization, school and person to ensure that we CO-CREATE the education of our youth WITH students at every level. We cannot afford to leave them out of the design any longer. We can't afford to continue "educating" like the student isn't at the core of their learning. We don't stand for this as adults – why would we for our children?

I hope that every decision made about our education system from here on out ensures that this feedback from students and parents and community is at the core of every decision and is valued as the most imperative policy. Not standards, not curriculum, not credits, not grades. Their interests, their passions need to be at the center of their learning. We have brilliant humans in our schools that are just waiting for a chance to be ignited with passion. Students must feel valued, treasured, welcomed and celebrated if they are going to feel safe enough to learn. If we don't get this right, we might as well throw the rest of the "education system" away. We MUST ensure every single student's feeling of safe-ness is at the core of everything we do in education. This is how we build a system that will be right!

I am speaking on behalf of myself and not the Washington State Board of Education.

MJ Bolt

Washington State Board of Education, Vice-Chair, Eastern Washington Elected Representative